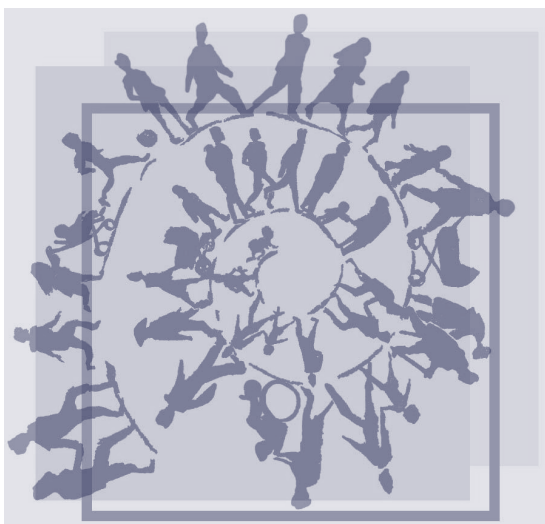




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# The proposed Social Protection Floor Recommendation, 101<sup>st</sup> session of the ILC, 2012



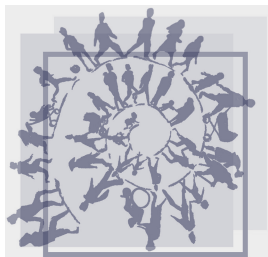
Social Security Department  
International Labour Office, Geneva



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# Structure of the presentation

- Point One: Resolution and conclusions of the 100<sup>th</sup> ILC and follow-up
- Point Two: Proposed Recommendation concerning national floors of social protection
- Point Three: Specific points identified in constituents' replies to the questionnaire and other contributions



## Resolution and conclusions of the 100<sup>th</sup> Session of the ILC, June 2011 and follow-up

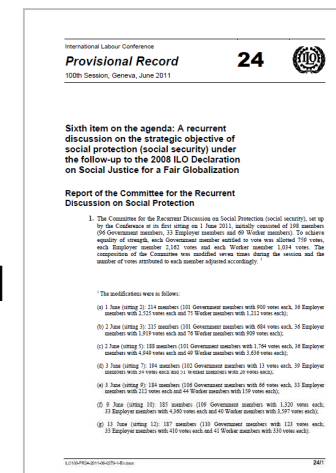
# Summary of results of the International Labour Conference 2011 and follow-up



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**Resolution and Conclusions on social protection (social security),** adopted by the tripartite delegations represented at International Labour Conference (183 member States)

- Deepening the “new consensus on social security” (2001) and putting it into broader context of the Decent Work Agenda
- Endorsement of the ILO’s two-dimensional strategy for the extension of social security coverage
- Underlining importance of the Convention 102 and other ILO social security standards
- Agreement on the need to discuss a possible Recommendation on Social Protection Floors at the ILC 2012
- Reaffirmed mandate for the Office to assist member States in the extension of social security coverage and building comprehensive social security systems



# Elaboration of the proposed Recommendation for the ILC 2012: Consultation process



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June 2011

ILC Recurrent  
Discussion on social  
protection (social  
security)

- Resolution and conclusions concerning the recurrent discussion on social protection
- Decision on standard-setting item (single discussion) at ILC 2012 (GB)



August 2011

Law and practice  
report (white report)

- Summary of law and practice in member States
- Questionnaire on possible Recommendation on social protection floors (deadline: 1 November 2011)



March 2012

Final report  
(blue report)

- Summary of Member responses to questionnaire (2A)
- Office commentary (2A)
- Office draft of proposed Recommendation (2B)

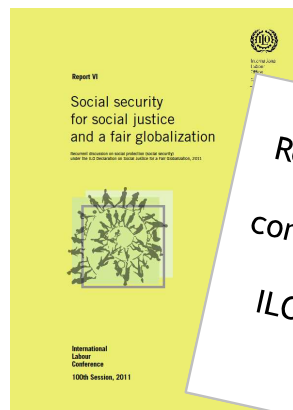


June 2012

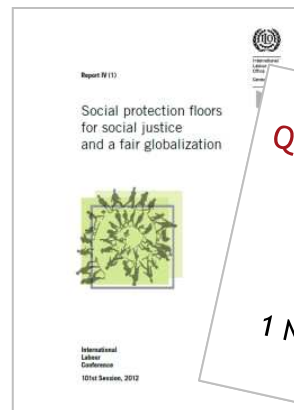
ILC standard-setting  
discussion  
(single discussion)

- Discussion of amendments
- Possible adoption of Social Protection Floor Recommendation

Replies from  
118 member States



Resolution  
and  
conclusions  
ILC 2011



Questionnaire  
please  
submit  
before  
1 Nov 2011





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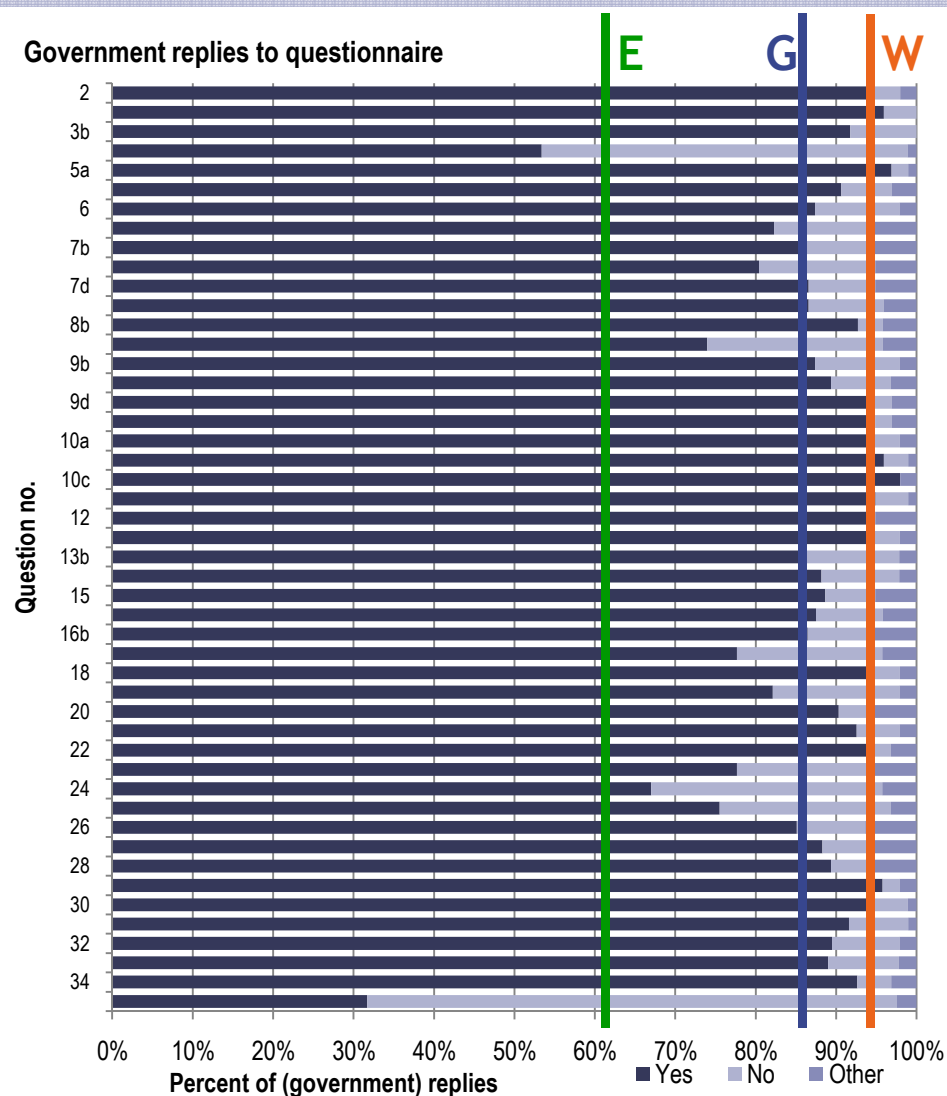
# Replies from governments, workers' and employers' organizations

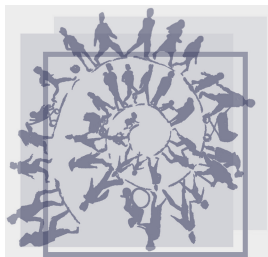
Replies to questionnaire:

221 replies

from 118 member States

- 98 governments
- 27 employers' organizations
- 96 workers' organizations
- Results:
  - Average degree of agreement in groups:
    - Governments: 87%
    - Employers: 61%
    - Workers: 94%



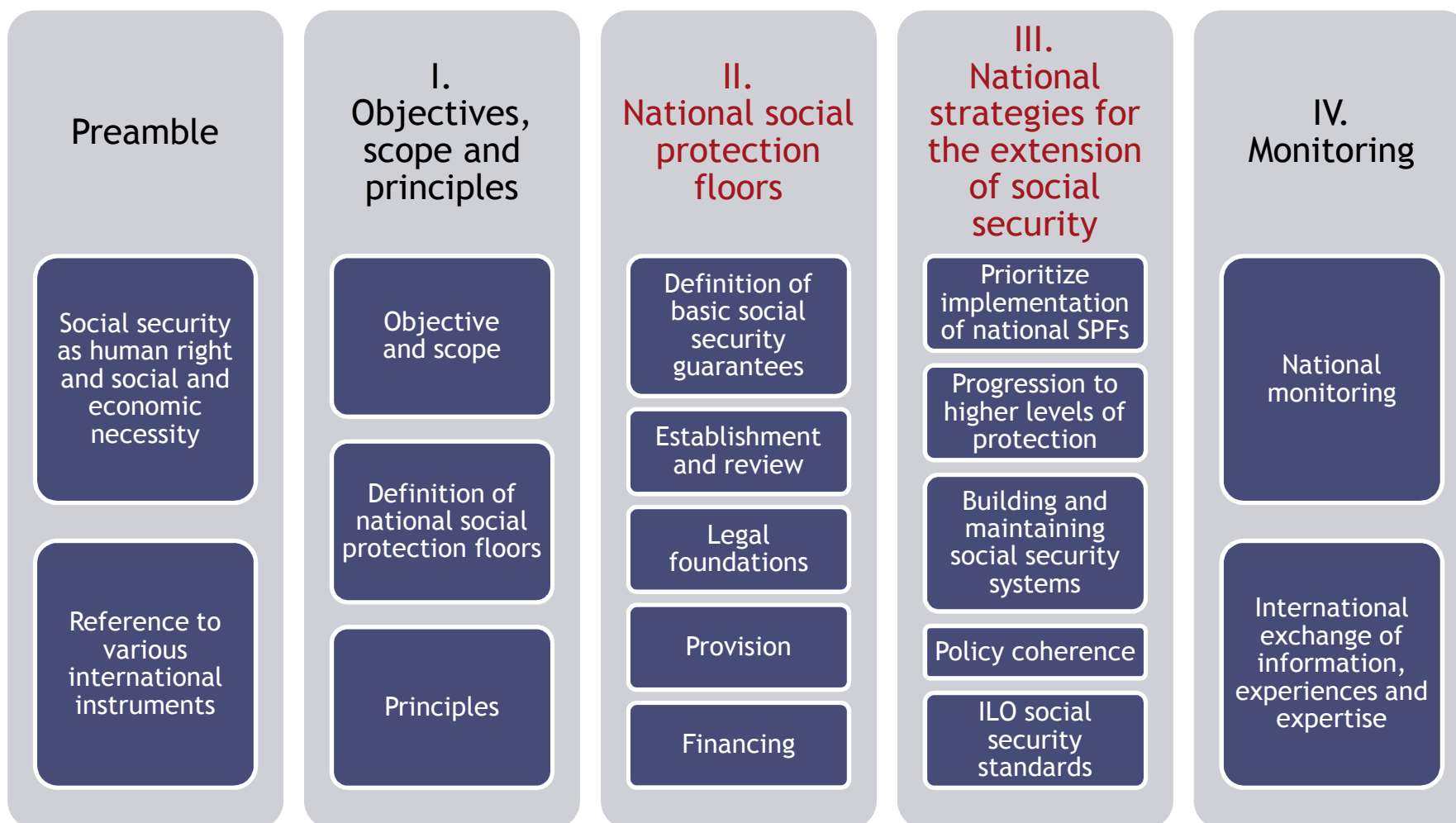


## Proposed Recommendation concerning national floors of social protection (Social Protection Floor Recommendation)

# The proposed Social Protection Floor Recommendation at a glance



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# Objective of the proposed Recommendation: National social protection floors



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Provides guidance to members to

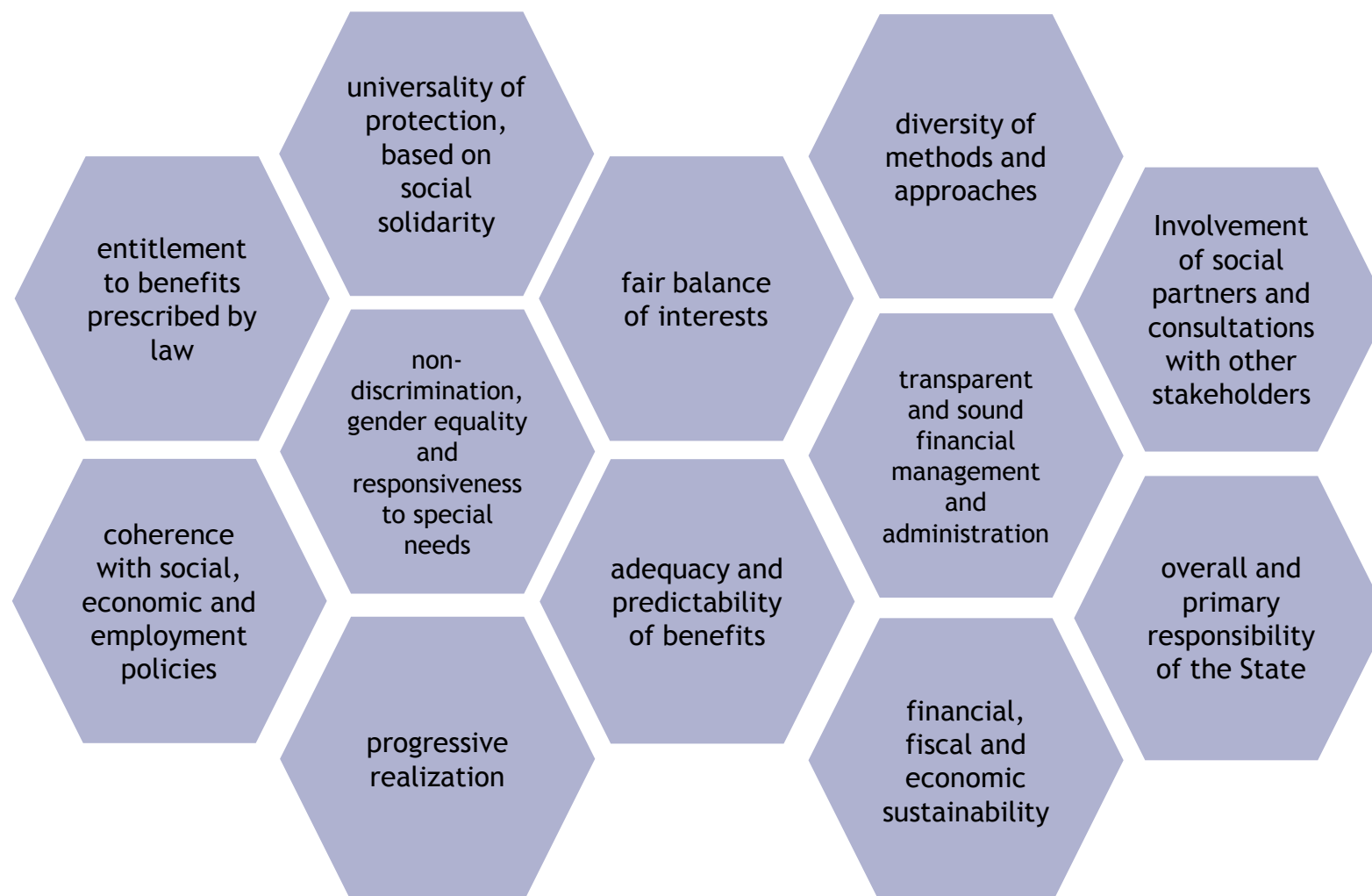
(b) Implement social protection floors within  
**strategies for the extension of social security**  
that progressively ensure  
higher levels of social security  
to as many people as possible,  
guided by ILO social security standards

(a) Put in place, complete and maintain, as applicable,  
**social protection floors**  
as a fundamental element  
of their national social security systems



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# Principles





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# National social protection floors: At least four nationally-defined guarantees

The social protection floors should comprise at least the following  
**basic social security guarantees:**



access to a set of  
goods and services  
constituting  
essential health  
care



basic income  
security for  
children



basic income  
security for  
persons in active  
age unable to earn  
sufficient income



basic income  
security for  
persons in old  
age

**national definition of minimum levels**

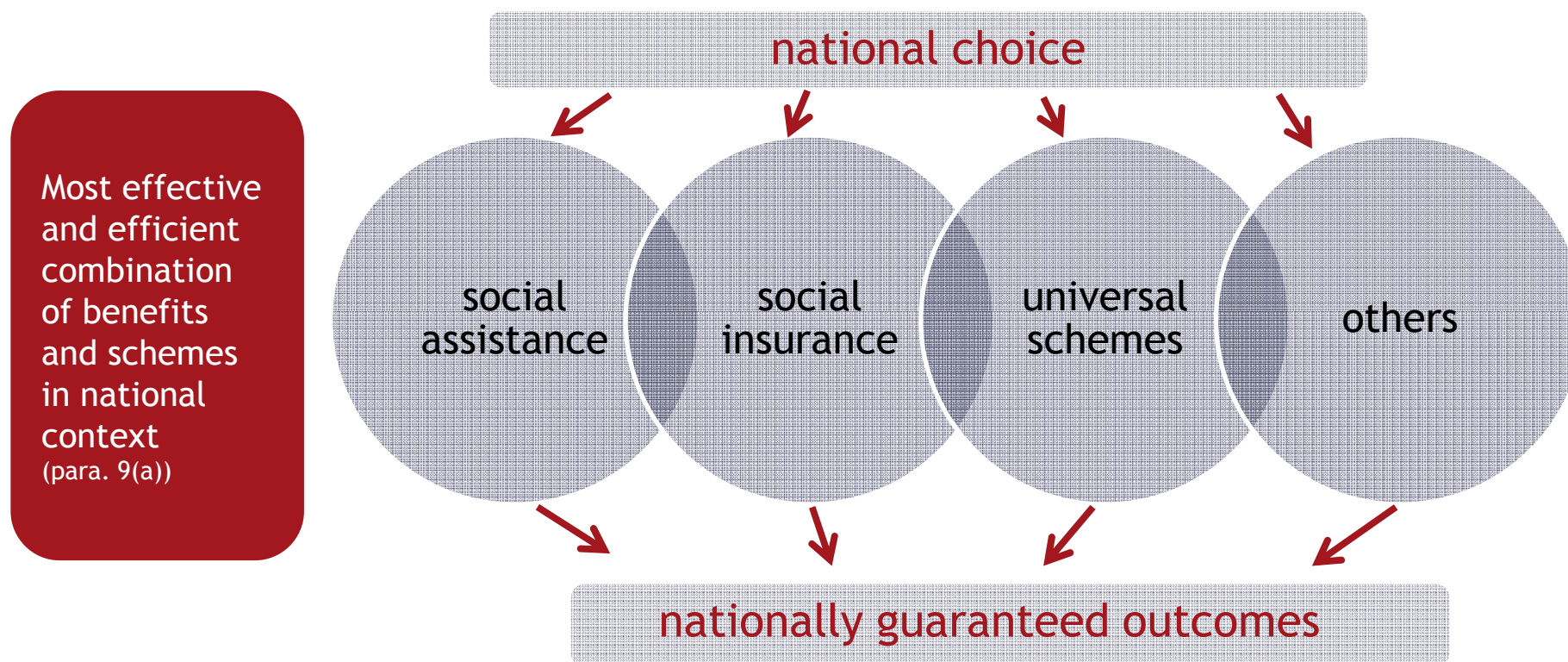
Guarantees should be provided to at least all residents and children, as defined in national laws and regulations, subject to Members' existing international obligations.

(para. 6)



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# National social protection floors: Pluralism of approaches

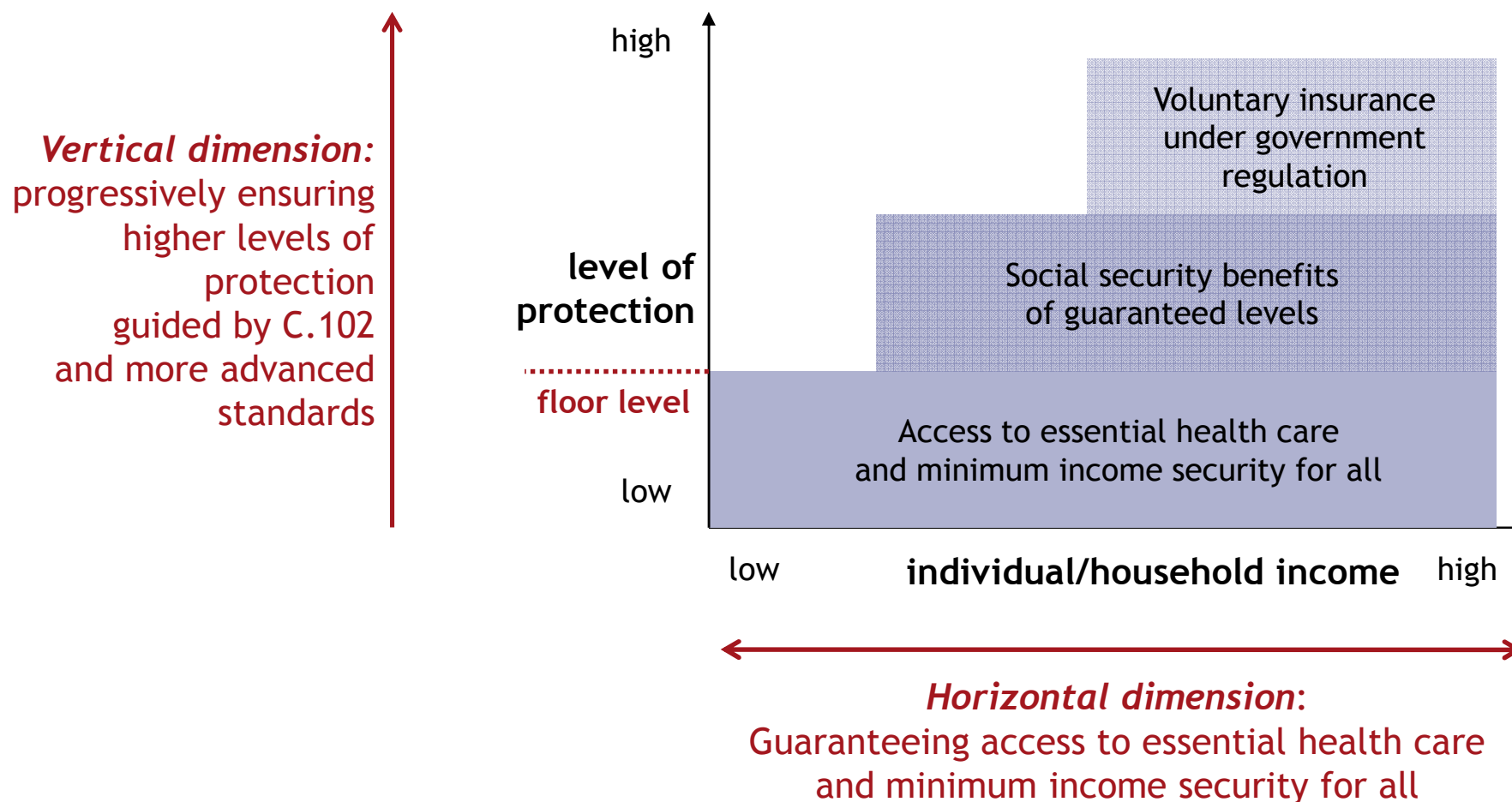


Benefits may include child and family benefits, sickness and health-care benefits, maternity benefits, disability benefits, old-age benefits, survivors' benefits, unemployment benefits and employment guarantees, and employment injury benefits as well as any other social benefits in cash or in kind. (para. 9(b))

# National social security extension strategies: Building comprehensive social security systems



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# National social security extension strategies: Formulation and implementation



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- set objectives reflecting national priorities

- identify gaps in protection

- seek to close gaps in protection through appropriate and effectively coordinated schemes

- specify financial requirements and resources, time frame and sequencing for the progressive achievement of the objectives

support  
disadvantaged  
groups and people  
with special needs

support growth of  
formal employment

consistent with and  
conducive to the  
implementation of  
national social and  
economic  
development plans



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# National social security strategies: Normative orientations

Members should...

aim to achieve the

- range of benefits
- levels of benefits

specified in these instruments  
in building national social  
security systems

consider, as early as national  
circumstances allow,

- ratification
- giving effect to these  
instruments

other ILO social security  
Conventions and Recommendations  
setting out more advanced standards

Social Security (Minimum Standards)  
Convention, 1952 (No.102)



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# Monitoring

## Nationally-defined monitoring mechanisms

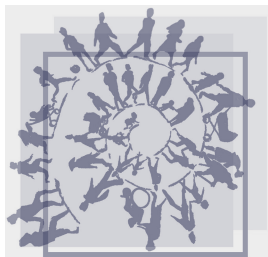
involving social  
partners  
and, as appropriate,  
other stakeholders

Collection,  
compilation and  
publication of  
social security  
data, statistics  
and indicators

Taking into  
consideration  
relevant  
guidance  
provided by ILO  
and other  
international  
organisations

Exchange of  
information,  
experience and  
expertise  
among members  
and with ILO





Specific points identified in constituents' replies to the questionnaire and other contributions

# Specific points identified in constituents' replies



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Point raised	Incorporation in proposed Recommendation
Clarification of the terms guarantees vs. benefits	Paras 2, 4, 5 and 9: Guarantees should ensure access to essential health care and income security. These can be implemented by various benefits in cash and in kind.
Balance between global guidance and national definition and implementation	Paras 4, 6, 7(b), 7(d), 8, 9, 11, 14: nationally defined social protection floors and strategies for the extension of social security.
Progressive realization according to national circumstances	Paras 1,3,4,13 and 14: progressive realization
Personal coverage (i.e. definition of residence)	Para. 6: national definition subject to existing international obligations.
Degree of specificity regarding timetables and targets of social security extension strategies	Paras 13 and 14: national definition based on national consultations and effective social dialogue



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## Comments received from other UN agencies

1. Strong support for proposed Recommendation
2. Proposed modifications for your consideration include
  - Further references to UN human rights instruments in Preamble (UN Conventions on the Rights of the Child, the Elimination of All Forms of Discrimination against Women, and the Rights of People with Disabilities) [OHCHR, UNWOMEN, SR-EPHR]
  - Addition of principles on dignity of beneficiaries and access to accountability mechanisms [SR-EPHR]
  - Reformulation of para. on personal coverage (i.e. residence) [OHCHR]
  - Stronger emphasis on gender equality and women's empowerment, as well as on the social protection of carers [UNWOMEN]
  - Strengthening the participation of social partners and other stakeholders in the design, maintenance and monitoring of SPF and extension strategies [SR-EPHR]
3. The comments received from UNWOMEN, OHCHR and the United Nations Special Rapporteur on extreme poverty and human rights can be consulted at the following website: [www.social-protection.org/gimi/gess/ShowWiki.do?wid=1137](http://www.social-protection.org/gimi/gess/ShowWiki.do?wid=1137)