

Thailand Employment Insurance System

Napoom Suwannapoom Social Security Office, Thailand



Topics

- Overview of the Employment Insurance system and management
- Unemployment Benefits
- Social Security Unemployment Benefit Reform
- Conclusion



Overview of the Employment Insurance crystem



- Linked Database (National Labour Information Center) for employment services
- ✓ Single hotline 1506 in Thai, English, Burmese with automated responses and staff on call
- Provincial One-stop-service offices with staffs from all departments
- Digital services on websites and mobile applications



Departments

Overview of the Employment

Related Responsibilities

Department of Labour Protection and Welfare (DLPW)

Department of Employment (DoE)

Department of Skill Development (DSD)

- Decent work conditions (contract, wages)
- Protection against unlawful unemployment
- Severance payment and protection fund
- ✓ Registration for unemployment
- ✓ Job matching services
- ✓ Career advise
- Basic and advanced skill training courses
- ✓ Skill certifications and regulations



Unemployed persons can access most services without seeing staff

- Register unemployment status online with monthly status update
- ✓ Access online Smart Job Center to look for career opportunities
- Register online for a skill training course by browsing through catalog
 - > Attend training course in person
- Receive direct cash transfer of unemployment benefit monthly
 - Still need visit SSO office for initial claim approval



Online Smart Job

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|-------------------------------|--|---------------------|-----------------------|--|
| Smart job center | | | HELP FAQ Site map | |
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| | <mark>นักวิทยาการข้อมูล Apply Job</mark> Job Closin | ng 21/04/2563 | | |

Employers post job online for free, with searching services provided by DoE, including for dischlord and old persons.



Unemployment

Benefits Unemployed persons receive benefits from social security unemployment fund and from the employer

| Reason | Social Security Benefit | Severance Payment |
|---------------------|----------------------------|----------------------|
| Fired | Full | Yes |
| End of contract | Reduced | Yes |
| Quit voluntarily | Reduced | No |



Severance Payment

Labour Protection law (revised 2019) To protect against employers firing employees, the law defines that severance payment must be paid by the employer unless the employee quits voluntarily,

| or if | or if the enclose a completive particle acto | | | | |
|-------|--|-------------------|--|--|--|
| or if | Last tenure with the | Severance Payment | | | |
| | employer | Amount | | | |
| | 120 days to 365 days | 30 days of wages | | | |
| | At least 1 but less than 3 years | 90 days of wages | | | |
| | At least 3 but less than 6 years | 180 days of wages | | | |
| | At least 6 but less than 10 years | 240 days of wages | | | |



Severance Payment

Protection Fund When an firm closes down its business, it might not have the money to pay all its employees for severance payments.

The fund steps in ensures that all employees will receive at least some severance payments, although the amount paid by fund is limited to 60 days of wages.

The paid amount is charged to the employer after the severance payment has been paid by the fund, with 15% annual interest rate. Many times the amount is not recoverable as the employer declare bankruptcy.



Social Security

Benefit Social Security Act (added unemployment fund in 2001)

Registered unemployed persons will receive monthly cash benefits has phonth reason of unemployment

| Reason | Replacement Rate | Duration | |
|---------------------|-----------------------|----------|-----------|
| Laid-off | 50% of monthly salary | 6 months | |
| End of contract | 30% of monthly salary | | |
| Quit voluntarily | 30% of monthly salary | 3 months | capped at |



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Unemployment Fund:

Financing As with other social security benefits, the unemployment benefit is by tripartite stakeholders and managed in a separate fund Unemployment Fund

| | Stakeholder | Contribution Rate | |
|------|-----------------|-------------------------|----------|
| | Employer | 0.5% of monthly salary | |
| | Employee | 0.5% of monthly salary | |
| onth | Government | 0.25% of monthly salary | apped at |
| ,00 | 0 baht based on | employee salary | |



Unemployment Benefit Claim

Online Registration

registration through DoE, with monthly status

update

Initial Claim Filing Unemployment benefit must be approved at SSO branch office

> Monthly Cash Transfer



Unemployment Benefit Reform Debate

Pressure from employees to increase unemployment benefit as unemployment hits record high due to

- Lower exports due to China and US trade war
- COVID19 affecting tourism
- Automation and digitalization replacing jobs in certain sectors



Unemployment Benefit

Reform Debate Ongoing debates to increase social security unemployment benefit

- Temporarily increase benefits amount and duration?
- o Permanently increase benefits?
- Link benefit to skill training and development?



Consider

Unemployment Benefit Reform Debate

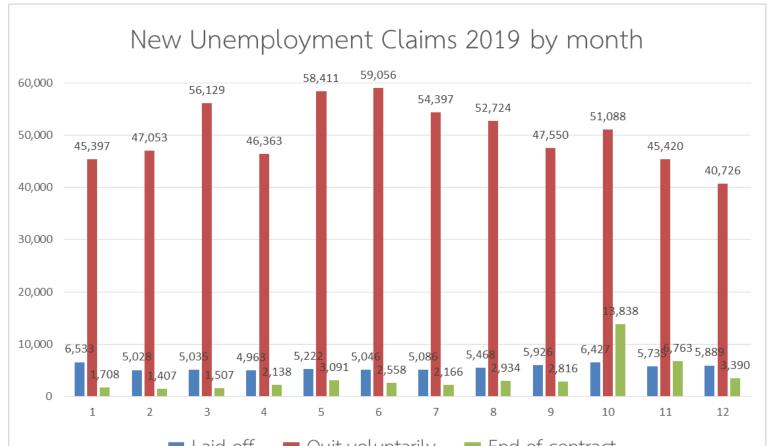
- Inclusiveness and fairness affected persons receive appropriate benefits
- Overall cost the fund must be sustainable
- Impact on employment too high benefit can create disincentive to work but too low benefit can result in people rushing to find new unfitting jobs

Let's look at some data



Claim by reason of unemployment

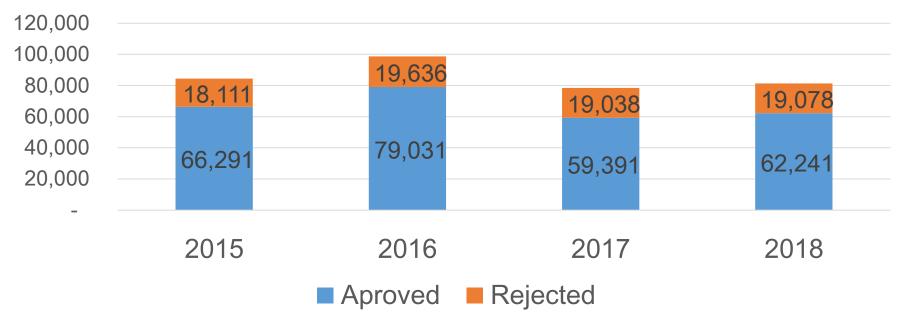
- 85% of claims are voluntary
- Claims are higher mid year and lower at the start and the end of the year – this seasonal





Rejected Laid-off Cases

Approved and rejected laid-off cases



20% of cases are rejected due to exceptions listed in the laws such as laid-off due to corruption, skipping more than 7 days of work, causing damage to employer, etc.



Rejected Laid-off Cases

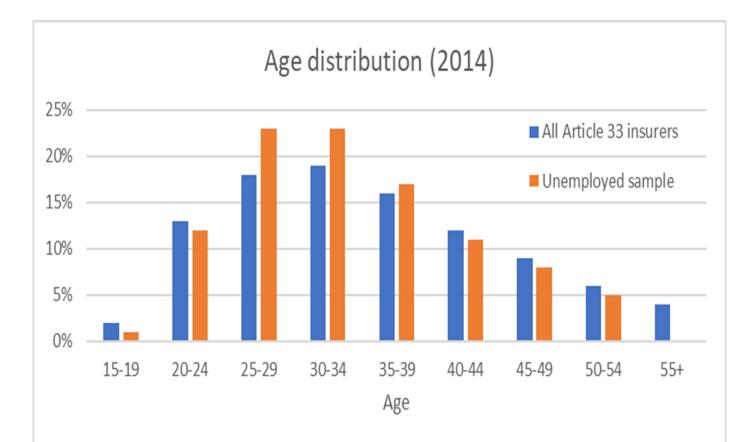
Current debate to relax the exceptions

- Rejection should only be strict for severance payment as the amount is large and the employer is financially responsible to pay
- For social security benefits, the exceptions should be relaxed to provide safety net during unemployment
- Very serious exceptions such as corruptions should still be kept



Age distribution

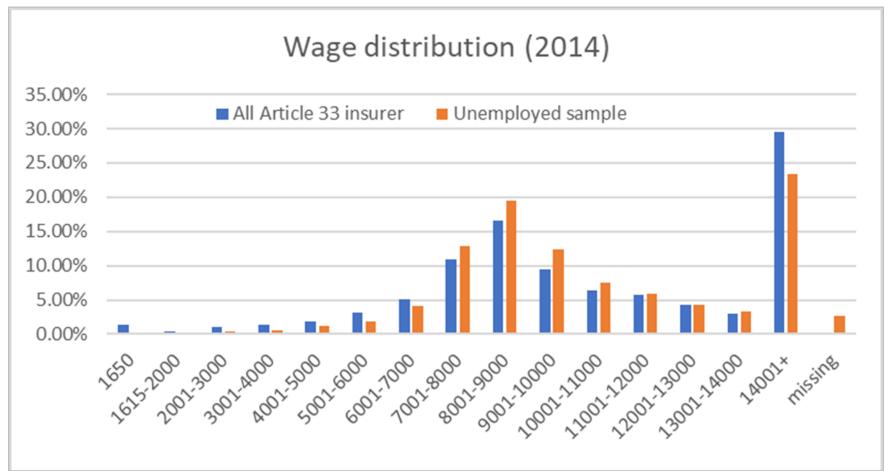
• Claims are higher during age 25-34 as people voluntarily choose to change jobs





Wage distribution

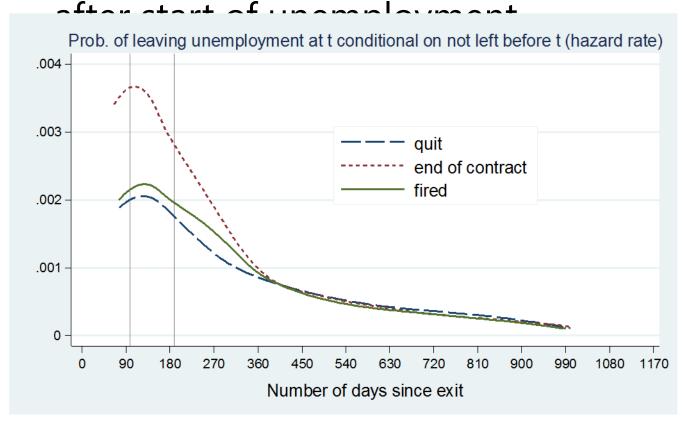
 Lower wage workers are more likely to claim than those with wage about the ceiling





Probability of returning to formal work

• The highest probability to return to work (in the formal sector) is during 3 to 6 months



Note: analysis done in collaboration with Puey Ungphakorn Institute for Economic Research (PIER)



Age and duration

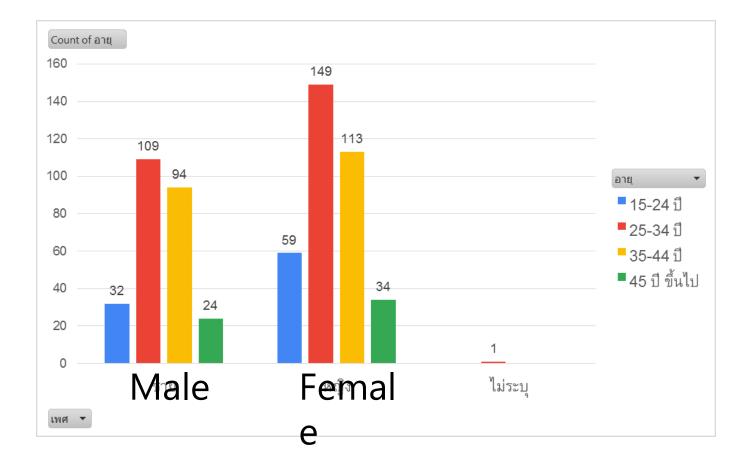
• Older workers find it harder to return to work

| | | Duration before return to work (days) | | |
|------------|-------|--|------------|-------------------|
| | | <= 90 | 91- 365 | > 365 or censored |
| Age when | | | 000 | Concorda |
| unemployed | 15-24 | 23.7% | 30.9% | 45.4% |
| | 25-34 | 21.9% | 28.1% | 50.1% |
| | 35-44 | 16.0% | 23.9% | 60.1% |
| | 45-54 | 11.2% | 19.1% | 69.8% |
| | 55+ | 7.8% | 14.4% | 77.9% |

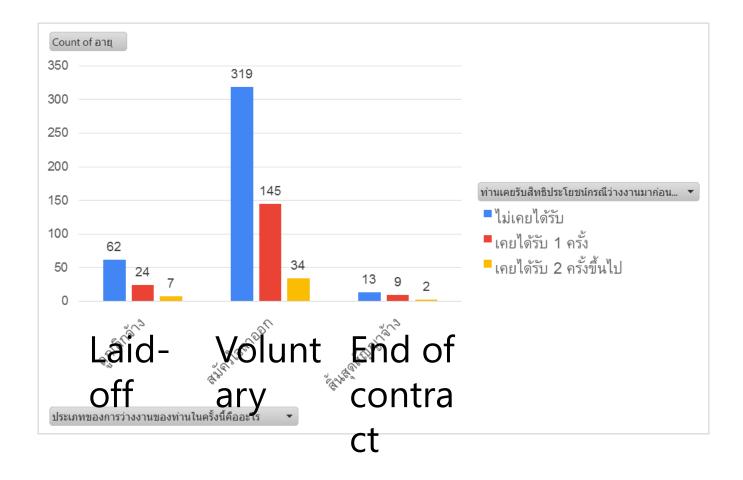
Unemployment Survey

- Surveyed those who claimed at 12 branch offices in Bangkok during 17 – 21 February 2020
- Online survey using mobile phone QR code scan, through Google form
- •615 samples

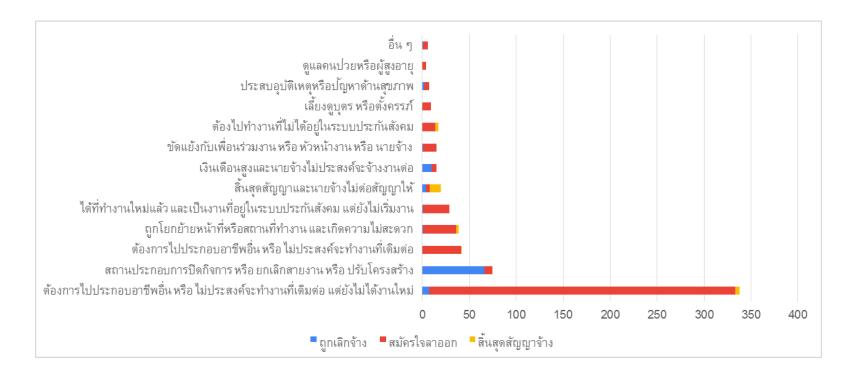
Gender and Age



Reasons and the number of times claimed before

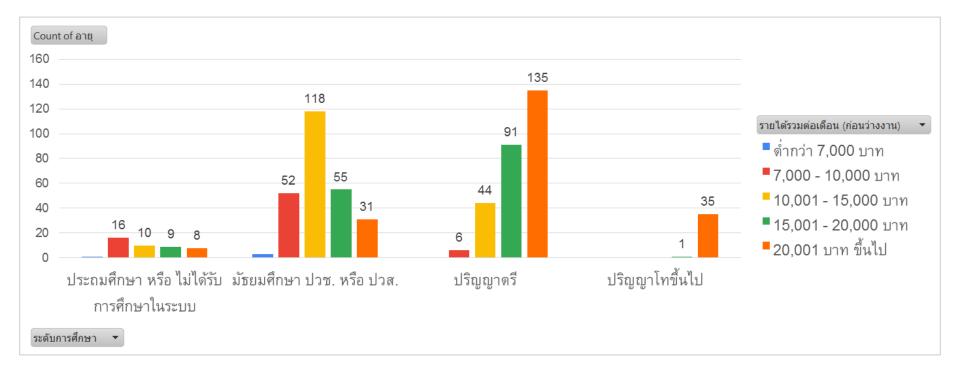


Description reason of unemployment

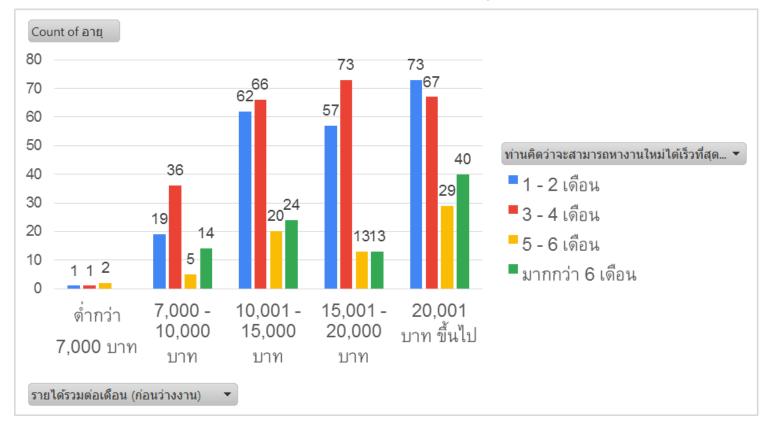


- Most people who voluntarily quit had personal reasons such as changing career or workplace, health and family
- However, 53 people (11%) left because they were moved to new location by employer or had

Education and Salary

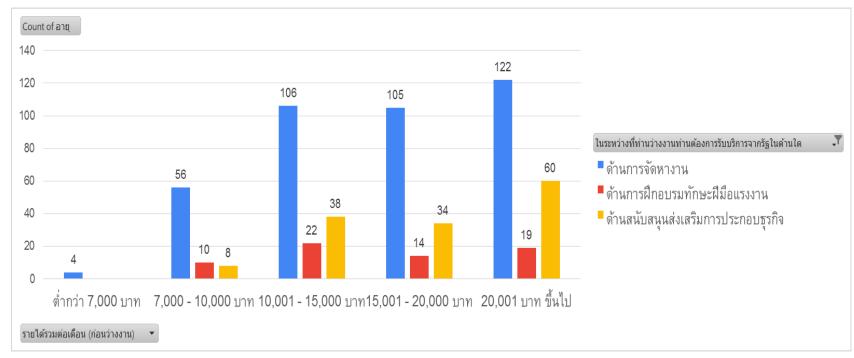


Expected time to find new job



- Most people think they will find a job within 4 months
- Those with higher salary are more likely to think they will spend longer time looking

Preferred government services



- Most unemployed person need job matching services the most
- Higher income persons are more likely to prefer business startup and support services
- Skill development services are not prioritized

Spending before and during unemployment Left: CPI basket index and saving Right: survey result after

Left: CPI basket index and saving Right: survey result after Unemployed persons think they will spend 48.3% of pre-unemployment income during unemployment



Category with biggest expected savings: Tabaco and alcohol, clothing and shoes Category with smallest expected savings : transportation, communication, and housing Some key takes from Thailand experiences

- Employment Insurance has many parts and they need to work together. Integrated ICT system and services will be important.
- Severance payment and social security benefits may serve different functions. The prior can reduce employees being laid-off while the latter will be easier to access.
- Most social security claims are voluntary. It will be a big part to finance if this is implemented. Large informal economy could lead to unemployment benefits becoming "extra" income if not well monitored.